

2025

LEGISLATIVE SESSION REPORT



PRIORITY AREAS

Immigrants' Rights





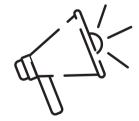
LGBTQ+ Rights

Criminal Legal System



Voting Rights

First Amendment





Disability Rights

Protecting your rights means protecting everyone's

INTRODUCTION

During the 2025 legislative session, the ACLU of Utah fought relentlessly to protect civil rights and liberties against unprecedented government overreach. From the start, the Legislature demonstrated a troubling disregard for individual freedoms, consistently targeting marginalized communities—especially transgender people—for the fourth consecutive year. These attacks threaten not just one group but everyone's freedoms. When lawmakers reduce the rights of voters, students, families, immigrant communities, patients, and others, they are expanding government control over all Utahns' lives.

History has shown the devastating impact when governments single out and discriminate against specific communities—this session continued that harmful tradition. Protecting your rights means protecting everyone's rights. Your voice was crucial in fighting government overreach and preserving civil rights and liberties for every Utahn.

CRIMINAL LEGAL SYSTEM

Supported

HB383: Court Fine Amendments

THE THE REAL PROPERTY.

• SB194: Defendant Access to Evidence Amendments

Opposed

- HB252: State Custody Amendments
- HB392: Unlicensed Driver
 - <u>Amendments</u>
- SB90: Mandatory Jail Sentence Amendments
- HB465: Public Safety Amendment

COMMENT ON HB465 HERE

If the State wants to address unsheltered encampments, it should put its money where the housing is. **



HB252: State Custody Amendments

(Opposed)

Bill sponsor: Rep. Karianne Lisonbee

Floor sponsor: Sen. Derrin Owens

Status: Passed, sent to Governor for signature



Summary: HB252 strips essential protections from transgender people in Utah's correctional facilities, placing them at serious risk of harm. The bill mandates housing assignments based solely on sex assigned at birth for youth in correctional facilities, ignoring gender identity and removing safeguards crucial for safety. It also bans initiating gender-affirming care for incarcerated youth and adults, violating constitutional obligations to provide medically necessary treatment. Rather than protecting vulnerable Utahns, HB252 increases their risk of physical and emotional harm, undermines professional judgment, and prioritizes discrimination over safety.

"Beginning in 2023, you have signed every bill restricting or eroding the rights of trans Utahns the Legislature has sent to your desk-bills that have stripped transgender Utahns of opportunity, dignity, autonomy, essential medical care, and safety. "READ OUR VETO LETTER

ACLU Action: We mobilized Utahns against HB252 to contact their legislators to vote against it and we asked the Governor to veto it.

HB383: Court Fine Amendments

Supported

Bill sponsor: Rep. Grant Miller

Floor sponsor: Sen. Todd Weiler

Status: Passed, sent to Governor for signature

\$ \$ \$ \$

Summary: This bill permits a judge to order the cost of any court-ordered treatment or course to be credited toward payment of criminal fines if the treatment or course is completed.

FIRST AMENDMENT

Opposed

- HB77: Flag Display Amendments
- HB473: School Digital Materials

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Amendments

Highlighted Bills

HB77: Flag Display Amendments (Opposed)

- Bill sponsor: Rep. Trevor Lee
- Floor sponsor: Sen. Dan McCay
- Status: Passed, sent to Governor for signature



Summary: This bill prohibits the display of Pride flags and other flags in public schools and on state and local government property by government employees. Non-public employees can still bring Pride flags to school and onto public property.

Make no mistake-this isn't about flags, it's about advancing an agenda aimed at erasing LGBTQ+ Utahns from public life.

"From the start, we've said HB77 isn't about protecting personal freedoms—it's about control "





ACLU Action: We testified against the bill in committee, mobilized community members to speak in committee against the bill, sent action alerts mobilizing folks to contact their legislators to vote against the bill and asked the Governor to veto it.

HB473: School Digital Materials Amendments

(Opposed)

- Bill sponsor: Rep. Nicholeen Peck
- Floor sponsor: Sen. Keven Stratton
- Status: Failed

Summary: This bill would have expanded many of the requirements under the problematic 2024 sensitive materials bill, HB29, to online databases and other digital resources in schools. It would have created a "digital materials regulator" to oversee digital databases available in public K-12 schools and allowed the regulator to impose stiff fines on vendors if they deemed inappropriate content was available. The bill would have also required school districts to advertise to parents how they could report materials for sensitive materials review and violations.

ACLU Action: In coalition with Let Utah Read, we testified in committee and facilitated community members' actions in opposition to the bill.

IMMIGRANTS' RIGHTS

Opposed

- HB178: Noncitizen Health
 Insurance Policies
 Amendments
- HB183: Noncitizen Restricted
 Person Amendments
- HB214: Employer Verification
 - **Amendments**
- HB226: Criminal Amendments
- HB284: International Money
 Transmission Amendments

Highlighted Bills

HB214: Employer Verification Amendments (Opposed)

- Bill sponsor: Rep. Neil Walter
- Status: Failed

Summary: This bill would have required all employers with five or more employees to verify their workforce using E-Verify—a vast increase from the current requirement of 150 employees. In addition to placing a heavy burden on small businesses, it would have subjected prospective employees to the possibility of being incorrectly flagged as ineligible to work by the flawed E-Verify system, restricting their right to employment.

ACLU Action: We collaborated with the Utah Immigrant Advocacy Coalition and other stakeholders to defeat this bill.

HB226: Criminal Amendments (Opposed)

- Bill sponsor: Rep. Candice Pierucci
- Floor sponsor: Sen. Dan McCay
- Status: Passed, sent to Governor for signature

Summary: HB226 reverses a law passed unanimously in 2019 that removed the threat of automatic deportation for immigrants and refugees by reducing the maximum penalty for certain misdemeanors to 364 days. Although amended during the session, the bill still subjects immigrants and refugees—including green card holders—to severe immigration consequences. It also requires prisons and jails to notify ICE upon releasing undocumented individuals after serving their sentence, significantly entangling local law enforcement with immigration enforcement.

HB226 inextricably links the civil immigration system and the criminal legal system, making automatic deportation an additional penalty for minor criminal convictions. Immigrants and refugees are vital members of our communities, and if HB226 becomes law, it will deliver lasting, disproportionate harm to people we know and care about. **



375+
MESSAGES
SENT TO LAWMAKERS

ACLU Action: We testified against this bill in committee and mobilized different stakeholders to testify. We sent out action alerts and a veto letter.

LGBTQ+ RIGHTS

Opposed

- HB250: Public Employee Gender-specific
 Guidance
- HB269: Privacy Protections in Sex-Designated Areas
- HB521: Transgender Medical Procedures

Amendments

• SB320: Physician Practice Amendments

Highlighted Bills

HB269: Privacy Protections in Sex-Designated Areas (Opposed)

- Bill sponsor: Rep. Stephanie Gricius
- Floor sponsor: Sen. Brady Brammer
- Status: Signed into law by Governor Cox

Summary: This law forces public colleges and universities to assign housing in sex-segregated dorms without respecting a student's gender identity. It requires schools to assign housing based on the sex assigned at birth. Trans students will have to live in co-ed, multigender dorms, or off campus. HB269 perpetuates discrimination, needlessly imposes barriers to accessing higher education, and will result in harm to transgender, non-binary, and gender non-conforming Utahns.

Everyone's rights are undermined when anyone's rights are jeopardized. VV





ACLU Action: We testified against the bill in committee, mobilized community members to speak in committee against it, sent action alerts mobilizing folks to contact their legislators to vote against it, and asked the Governor to veto it.

ANTI-LGBTQ+ BILLS THAT FAILED

<u>HB250</u>: Public Employee Gender-specific Guidance Rep. Nicholeen Peck (Opposed)

Summary: This bill would have prohibited school districts and public employers from disciplining employees who refuse to use the appropriate pronouns, names, and other genderspecific language for their students, colleagues, and others as long as doing so conflicted with the employee's religious or moral beliefs.

All of our kids deserve to feel safe and be safe in schools, including transgender, nonbinary, and genderqueer kids, regardless of how many times they change their minds. ***

READ OUR TESTIMONY

<u>HB521</u>: Transgender Medical Procedures Amendments Rep. Nicholeen Peck (Opposed)

Summary: This bill sought to ban the use of public funds for gender-affirming care. It would have prohibited the use of Medicaid or the state health insurance plan to pay for gender-affirming care and banned care for those incarcerated in Utah's prisons and jails. It also would have impacted gender-affirming care provided by Utah's public university health providers and other medical providers that accept state funding.

SB320: Physician Practice Amendments Sen. Evan Vickers (Opposed)

Summary: This bill would have permitted doctors to deny medical care based on their personal, medical, moral, religious, or ethical beliefs, which could have prevented LGBTQ+ Utahns from accessing care.

VOTING & PARTICIPATORY DEMOCRACY

Opposed

- HB69: Government Records and Information Amendments
- HB300: Amendments to Election Law
- HB445: Revisions to Election Law
- SB73: Statewide Initiatives Amendments
- SB277: Government Records

 Management Amendments
- SJR2: Proposal to Amend the Utah
 Constitution | Statewide Initiatives

Highlighted Bills

HB69: Government Records and Information Amendments (Opposed)

- Bill sponsor: Rep. Stephanie Gricius
- Floor sponsor: Sen. Calvin Musselman
- Status: Passed, sent to Governor for signature

Summary: HB69 was initially designed to protect voter records from improper disclosure by county clerks following an incident in which a clerk revealed the method by which some elected officials voted. However, the final bill included troubling amendments limiting transparency. Now, even if someone successfully appeals a denied public records request (GRAMA), they cannot recover legal fees unless they prove the government acted intentionally in bad faith. This unfairly burdens citizens seeking transparency, weakens government accountability, and discourages Utahns from pursuing rightful access to public information.

HB300: Amendments to Election Law

(Opposed)

- Bill sponsor: Rep. Jefferson Burton
- Floor sponsor: Sen. Michael McKell
- Status: Passed, sent to Governor for signature

Summary: The final version of this bill significantly restricts voting access by requiring voters to opt in to receive a mail ballot rather than receiving one automatically. It also demands that voters provide the last four digits of a government-issued ID when returning their mail ballot—a hurdle disproportionately impacting seniors, voters with disabilities, Indigenous communities, rural Utahns, and others who face systemic barriers to obtaining identification. Additionally, the bill mandates ballots be received by Election Day rather than simply postmarked by the day before, leaving voters uncertain whether timely-mailed ballots will be counted.

HB300 is not responsive to any problem. Utah's election audits have found no credible evidence of widespread fraud, yet lawmakers continue to push policy based on unproven conspiracy theories from a vocal minority.

Rather than dispelling these false claims, the Legislature has amplified a baseless narrative undermining confidence in Utah's elections.**

READ OUR VETO LETTER

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Despite overwhelming public opposition, lawmakers passed HB300, disregarding evidence-based assessments confirming Utah's elections are secure, reliable, and trusted. Indeed, vote by mail is used by more than 96% of voters statewide. Rather than responding to a legitimate issue, legislators continue to amplify unsubstantiated conspiracy theories from a vocal minority, undermining public confidence in our elections. By imposing unnecessary barriers, HB300 significantly restricts voting accessibility, weakening our democracy and silencing voices that deserve to be heard.

Protecting your rights means protecting everyone's rights. When lawmakers restrict voting for some Utahns, they weaken participatory democracy.



ACLU Action: We testified against this bill in committee and mobilized different stakeholders to testify as well. Working in coalition with Let Utah Vote, we rallied voters in opposition to this bill, circulated action alerts, and sent a veto letter to Governor Cox.

SB73: Statewide Initiatives Amendments (Opposed)

- Bill sponsor: Sen. Lincoln Fillmore
- Floor sponsor: Rep. Jason Kyle
- Status: Passed, sent to Governor for signature

Summary: This bill creates significant new obstacles for Utahns who want to organize ballot initiatives. It requires initiative sponsors—regular citizens—to identify specific funding sources for their proposals and detail how passing their initiative would financially impact other existing state programs. Additionally, the bill requires initiative sponsors to adhere to the same publishing requirements as the Legislature for proposed constitutional amendments. This effectively discourages grassroots democracy by making it much harder and more costly for Utahns to participate directly in shaping laws that affect their communities.

ACLU Action: We helped mobilize different stakeholders to testify. In coalition with Let Utah Vote, we held a rally and sent out action alerts and a veto letter.

SB277: Government Records Management Amendments

(Opposed)

- Bill sponsor: Sen. Michael McKell
- Floor sponsor: Rep. Jefferson Moss
- Status: Passed, sent to Governor for signature

Summary: SB277 replaces the independent State Records Committee with a new Government Records Office led by an attorney director, who will now oversee decisions about public records (GRAMA) requests. While the final bill retains the balancing test—which weighs public interest in accessing information against the government's interest in confidentiality—the shift to a government-controlled office raises concerns about impartiality and reduces transparency and accountability.

OTHER VOTINGS & PARTICIPATORY DEMOCRACY BILLS

HB445: Revisions to Election Law | Rep. Doug FiefiaStatus: Failed (Opposed)

Summary: Originally, this bill would have eliminated Election Day voter registration and required all Utahns to register to vote at least 29 days before an election. After hearing overwhelming opposition, Rep. Fiefia removed that provision. However, the bill still included provisions imposing unnecessary and arbitrary deadlines on clerks for counting ballots and changing the postmark deadline for mail ballots to require they be received by Election Day.

ACLU Action: We testified against this bill in committee and sent out action alerts.

<u>SJR2</u>: Proposal to Amend Utah Constitution <u>Statewide Initiatives | Sen. Lincoln Fillmore</u>

• Status: Passed, sent to Governor for signature (Opposed)

Summary: Under this legislation, the public will vote on a proposed constitutional amendment that would increase the threshold needed to pass any citizen-led ballot initiative that imposes a new or increases an existing tax from a simple majority to 60%.

ACLU Action: We held a rally for Governor Cox to veto with the Let Utah Vote Coalition and encouraged the Let Utah Vote action alert.

PROTECTING YOUR RIGHTS MEANS PROTECTING EVERYONE'S

(Other bills impacting civil rights and liberties)

Opposed

- HB451: Judicial Election

 Amendments
- HB512: Judicial Retention
 - **Changes**
- SB296: Judicial
 - **Amendments**
- SB199: Guardianship

 Amendments

Highlighted bills

HB451: Judicial Election Amendments

(Opposed)

Bill sponsor: Rep. Jason Kyle

Status: Failed



Summary: This bill would have raised the threshold for voting to retain a judge from a simple majority to at least 67% of the vote.

HB512: Judicial Retention Changes

(Opposed)

Bill sponsor: Rep. Karianne Lisonbee

Summary: This bill would have created a new

- Floor sponsor: Sen. Chris Wilson
- Status: Failed

legislative committee to evaluate state judges and issue recommendations for retention elections—duplicating and overshadowing the existing Judicial Performance Evaluation Commission.

Recommendations from this legislative committee would have appeared directly on voters' ballots, politicizing judicial retention elections and undermining judicial independence. Due to opposition from the judiciary and the Utah State Bar, HB512 did not advance this session but will likely return for discussion during interim sessions before the general 2026 legislative session.

ACLU action: Activated Let Utah Vote members to take action against the bill.

SB296: Judicial Amendments

(Opposed)

- Bill sponsor: Sen. Chris Wilson
- Floor sponsor: Rep. Casey Snider
- Status: Passed, sent to Governor for signature

Summary: SB296 shifts the authority to select the Chief Justice of the Utah Supreme Court from fellow justices to the Governor, who will now appoint the Chief Justice every four years. This change undermines judicial independence and disrupts the essential balance of power between branches of government.

ACLU action: Encouraged Let Utah Vote members to take action against the bill.

SB199: Guardianship Amendments

(Opposed)

- Bill sponsor: Sen. Keven Stratton
- Floor sponsor: Rep. Steve Eliason
- Status: Passed, sent to Governor for signature



VETO LETTER

Summary: This bill creates an enhanced guardianship for people deemed to have a "severe intellectual disability." In the bill, "severe intellectual disability" is defined circularly, requiring that only one medical provider deem the person as such. This guardianship strips the person of their right to counsel in guardianship proceedings and right to associate with friends and family, as well as creating a preference for full, rather than limited, guardianships for these individuals. It reverses the system of due process, autonomy, and dignity protections that Utah has only recently put into law over the last 15 years.

Rather than protecting Utahns with disabilities, SB199 places them at heightened risk by increasing their vulnerability and isolation. Research consistently demonstrates that supporting autonomy and self-determination helps prevent abuse and neglect. By removing critical checks and balances, SB199 jeopardizes the safety and dignity of those it purports to protect—especially individuals whose guardians may not act in their best interests. **

READ OUR

ACLU action: We sent a letter to all members of the Legislature asking them to vote against the bill, signed by the national ACLU and 6 other disability rights organizations, and sent a letter asking Governor Cox to veto.

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PROTECTING YOUR RIGHTS: VETO LETTERS SENT TO GOVERNOR COX



VETO LETTERS SENT TO GOVERNOR COX

ACLU

ACLU

(801) 521-9862 PHONE • ACLU@ACLUUTAH.OR

For these reasons, we urge you to veto HB77.

Each year, we urge the Governor to veto legislation threatening civil rights and liberties. In 2025, we made six requests. The Governor's veto power is not symbolic-it is a necessary check to prevent harmful legislation from becoming law.

ACLU

ACLU

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Governor Cox, vetoing HB300 would send a clear message: Utah will let the people vote. This bill makes it harder to participate in elections and undermines participatory democracy. Utah's elections should ensure that every bollot is counted and remains free from unnecessary barriers that disproportionately affect certain voters. By restricting without evolutes count in choosing their elected official, burnamkers are limiting the people's ability to decide who represents them.

For these reasons, we urge you to veto HB300. Utah's democracy is strongest when every eligible voter can freely and fairly participate in our elections. You must preserve the proven, secure, and accessible vote-by-mail system that Utahan trust.

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ACLU

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Rather than protecting Utahns with disabilities, \$8199 places them at heightened risk by increasified in their vulnerability and isolation. Research consistently demonstrates that supporting autonomy a reself-determination helps prevent abuse and neglect. By removing critical checks and balance \$5199 jeopardizes the safety and dignity of those it purports to protect—especially individual whose guardians may not act in their best interests. For these reasons, we strongly urge you to veto SB199. Utah must continue to strengthen—no dismantle—critical protections for individuals with disabilities.

ACLU

(801) 521-9862 PHONE • ACLU@ACLUUTAH.ORG

For these reasons, we strongly urge you to veto HB226

Billusyte

CC Lt. Governor Deidre Henderso Jon Pierpon Neil Abercrombi Jennifer Napier-Pearo

UTAHNS MOBILIZED FOR YOUR RIGHTS

9900+ SMS Action Alerts sent to Utahns

3.93K+ Messages Sent to Lawmakers

2.14k+ Total New Action Takers

350+ People showed up to testify

CONCLUSION

The ACLU of Utah would like to give a special thanks to our incredible Hinckley Institute Legislative Intern for the 2025 Legislative Session, Veronica Liedtke.

Thank you to those who fiercely advocated for your rights and those you care about during this legislative session. This year, Utah Legislators heard loud and clear that attacks on any rights or liberties threaten everyone's freedom

While the 2025 session has ended, the fight to protect our rights continues. You must remain vigilant and active during legislative sessions and year-round to protect your rights. Lawmakers pay attention to their constituents first, so connecting regularly through meetings, conversations, and direct outreach is essential. Keep engaging your friends, family, and community because protecting freedom is a collective effort.

Protecting your rights means protecting everyone's—today, tomorrow, and always.

Utah



















OUR STAFF IN ACTION